# Context, context: how has covid-19 changed implementation globally and how can we 'lock in' learning?

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#### Main text

In our recent editorial (1) we discussed the importance of knowledge mobilisation (KM) (defined as 'a proactive process that involves efforts to transform practice through the circulation of knowledge within and across practice domains' (2)) to the implementation of best practice to drive up the quality of care for patients. We acknowledged the role and importance of recognising real-world context, providing examples of individual, organisational and national contextual factors that influence KM.

Since the publication of that editorial, the context of healthcare both nationally and internationally has changed substantially. The covid-19 pandemic has, and will continue to have, a significant impact on KM and the design and delivery of healthcare services. The commonly cited conclusion in KM is that 'context is everything', and we would like to add to this discussion and build upon our previous editorial in light of the covid-19 situation. This piece explores the impact of covid-19 on KM, in the context of musculoskeletal services, and the ways in which organisations can 'lock in' learning, after arguably, the biggest challenge that healthcare services have ever experienced.

Over recent weeks, we have seen the ability of healthcare systems to rapidly and efficiently reconfigure services and pathways at pace and scale, in response to the urgent need to address the challenges posed by covid-19. Increased flexibility within healthcare systems to accommodate change has enabled knowledge to be translated and implementation decisions to be made, with traditional system processes and 'red tape' no longer being prohibitive. A potential enabler of this in the UK has been the cancellation of the NHS debt, which may have freed up both thinking and action by reducing a barrier to organisational change. Several other facilitators of KM that have arisen as a result of the change in context and have assisted the implementation of new ways of working are discussed below.

Collaborative approaches such as coproduction and working across boundaries (e.g. between healthcare and industry), bring domain specific contextual knowledge together in a shared goal to ensure appropriate outputs for end users (3). National and international collaboration has accelerated the uptake of innovation, product design and new models of care. We are witnessing improved health data sharing with NHS England (NHSE) to identify 'at risk' patients, enhanced communication between primary and secondary care, and massive and unprecedented collaboration in the musculoskeletal sector. For example, coproduced content between Versus Arthritis and the British Society for Rheumatology regarding covid-19 risk, and, between NHSE, NHS Improvement, and the Chartered Society of Physiotherapy regarding self-management support https://www.csp.org.uk/conditions/managing-pain-home

Examples of widespread international collaboration include the rapid formation of an international registry of covid-19 in rheumatology patients (Covid-19 Global Rheumatology Alliance <a href="https://rheum-covid.org/">https://rheum-covid.org/</a>). Furthermore, the Joint Effort Initiative, a collaboration between international researchers and clinicians with an interest in the implementation of osteoarthritis models of care, (endorsed by Osteoarthritis Research Society International) (4) has produced an international repository of online osteoarthritis programmes for healthcare professionals seeking solutions for patients who are unable to access 'traditional' interventions (<a href="https://www.keele.ac.uk/pcsc/research/impactacceleratorunit/">https://www.keele.ac.uk/pcsc/research/impactacceleratorunit/</a>).

The demand and 'permission' for service change has resulted in an increased capacity of organisations to identify and utilise relevant knowledge to address changing circumstances and optimise clinical care within the restraints of the pandemic (5, 6). The process of how knowledge is recognised, valued and applied to improve performance within organisations is well described in absorptive capacity theory (7), illustrating how the capacity of healthcare organisations affects their ability to translate different types of knowledge. This has been supported in the current context by the rapid availability of resources due to funding for technology. Innovations such as telemedicine and telehealth (telecommunication systems used to deliver health care remotely) (8) have been implemented swiftly across healthcare services globally, as a direct result of covid-19 (9). Virtual healthcare services including remote video or telephone consultations, are being embraced like never before in order for patients to have access to clinicians whilst staying at home (10). Arguably, this change was largely inevitable and has been part of national and international healthcare strategy for some time (10), yet the necessity and belief in the capacity to drive evidence-based innovation, which has been technologically feasible for several years, was previously lacking.

The change in healthcare context has led to shared drivers, priorities and agendas across multiple stakeholder groups, in turn affecting the ways in which decisions are made. External technocratic levers, such as contractual requirements, are no longer the driver for change. Instead the motivation for change has come from within organisations, its direction informed by pragmatic, 'coal face' knowledge (and science) to accelerate decision making, all in response to the emergency circumstances. Resistance to change is lowered by both the collective sense of urgency, and a reduced tolerance for reluctant individuals to dissent at a time of crisis. In recognising that knowledge is dynamic and responsive to changing individual, professional and organisational demands, several forms of contextual knowledge (including research evidence and personal experience) are being readily amalgamated to ensure utility and relevance in practice.

Considering the factors discussed, we have developed the figure from our previous editorial further to represent our reflections on the changed healthcare context in recent months. Figure 1 illustrates the contextual factors that affect KM during the covid-19 pandemic.

## So, what may, or should, happen next?

Whilst we have outlined several facilitators of KM as a response to a change in context, it is important to consider the overall impact of rapid implementation, including the potential detrimental impacts. Implementing poorly evidenced interventions may subsequently prove to be at best ineffective, and at worst, harmful. Furthermore, there may be opportunity costs for individual patient care associated with prioritising services for covid-19 (11) and marginalised groups (including those without access to digital technologies and alternative communication requirements) may be excluded. Collaborative approaches have been seen between professional organisations and across sectors, however, the speed and urgency of change may have limited the scope for public involvement. Implementation has been driven by government, clinical or academic agendas which can lead to patients and the public feeling excluded and services not aligned to their needs.

Established and protracted NHS pathways to innovation are now temporarily challenged by a context which is 'pro-change', whereby services and processes are being transformed at pace. The scale and speed of the uptake of innovative ways of working in response to covid-19 has led to gains that might otherwise have taken years to achieve. Despite the perceived public acceptance of new models of care, uncertainty regarding the anticipated, and unanticipated, short and longer-term impacts of implementing new ways of working exist. With calls to 'lock in' learning as the pandemic subsides (12), continued acceptance and sustainability require us to judge the merit and worth of change to maximise learning and guide future decision making. The extent to which new models of care should and do become embedded in routine practice or form hybrids of old and new models, will be an evolving process where KM can play its part. Successful transition will also depend on how next steps are coproduced with patients and the public.

Organisational learning regarding implementation requires ongoing reflection and continuous re-adjusting in the light of emerging evidence (13). Robust evaluation and revision are key to ensuring that the impact (both positive and negative) of all change is assessed, shared and learned from. Clinicians and the services they lead have proved to be not only resilient, but highly adaptable when the context demanded it, accepting and applying different sources of knowledge to inform change. This reflects the role that context plays and the multifaceted, dynamic nature of KM in practice. However, maintaining change requires us to overcome the

power of organisational memory 'of how we used to'. It is important to refresh our organisational memory and ensure that we retain learning from the last four months to show that we can continue to rapidly acquire and use evidence.

Those responsible for the design, delivery and improvement of musculoskeletal services, in conjunction with patients, carers and the public, should use this period of change as an opportunity to learn from the best and 'lock in' change that delivers meaningful benefit to patients and payers. Whilst there is a risk of change fatigue, further change is inevitable. Strategic leadership is required at international, national, local and organisational levels to ensure that we continue to learn, ask the right questions to guide decision making and respond accordingly. We have seen that when necessary, we can rapidly make changes, reflect on them, and change again. The current urgent context will soon fade. Before it does, we need to evaluate these new practices and find ways to 'lock in' learning, so that we continue to create and mobilise knowledge to meet our patients' needs.

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#### **Conflict of interest**

The authors declare no conflicts of interest.

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# **Figure**

**National context**: Covid-19 driving implementation agenda, NHS debt eradicated, availability of funding for technology, coproduction and collaborative working across sectors, challenged culture/perceptions as to what 'good practice' looks like

**Organisational context**: Organisational flexibility, need to change rather than readiness for change, 'red tape' circumnavigated, opportunity and permission for service improvement

**Individual context**: limited capacity to resist change, shared agendas and drivers, increased professional hierarchies, public tolerance of change

Intervention or knowledge: Is it safe? Is it online? Pragmatic knowledge. What are others doing? Challenge to current accepted superiority of 'evidence-based medicine', evidence for implementation of innovations generated post-hoc, evaluation

**Vehicle for knowledge mobilisation**: International shared knowledge and experiences, driven by practice-based evidence as well as policy, social media

Figure 1 Factors affecting knowledge mobilisation during covid-19