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Priorities for the effective implementation of osteoarthritis management programs: an OARSI international consensus exercise

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#### **Abstract:**

**Objective:** The Joint Effort Initiative was endorsed by Osteoarthritis Research Society International (OARSI) in 2018 as a collaboration between international researchers and clinicians with an interest in the implementation of osteoarthritis management programs (OAMPs). This study aimed to identify and prioritise activities for future work of the Joint Effort Initiative.

**Design:** A survey was emailed to delegates of the 2018 OARSI World Congress attending a preconference workshop or with a known interest in OAMPs (n=115). Delegates were asked about the most important issues regarding OAMP implementation. The top 20 issues were synthesised into 17 action statements, and respondents were invited to participate in a priority ranking exercise to determine the order of importance of the statements.

**Results:** Survey respondents (n=51, 44%) were most commonly female (71%), with an allied health background (57%), affiliated with universities (73%) from Oceania (37%), and Europe/UK (45%). The five highest ranked action statements were:

- i) Establish guidelines for the implementation of different OAMP models to ensure consistency of delivery and adherence to international best practice.
- ii) Develop and assess training and education programs for health care professionals (HCPs) delivering OAMPs.
- iii) Develop and evaluate the implementation and outcomes of novel models of OAMPs.
- iv) Develop and assess core skill sets and resources for HCPs delivering OA care.
- v) Develop a framework for enhancing the quality of care provided by OAMPs.

**Conclusion:** Prioritising statements will bring focus to the future work of the Joint Effort Initiative in the future and provide a basis for longer-term actions.

Key words: Consensus, osteoarthritis, chronic care, management programs, priority setting

- Priorities for the effective implementation of osteoarthritis management programs: an OARSI 1
- 2 international consensus exercise.

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### Introduction

5 Osteoarthritis (OA) is a leading cause of global disability (1, 2). The prevalence of this disabling condition 6 is projected to rise rapidly in the presence of an aging population and increasing rates of obesity (3). 7 International guidelines make clear, consistent recommendations for evidence-based management of 8 OA (4). There is relative consensus amongst these guidelines that hip and knee OA management should 9 be tailored to the individual and include the following three core effective, non-surgical, non-10 pharmacological interventions: i) self-management and OA education; ii) exercise; and iii) weight loss for 11 people with hip or knee OA who are overweight or obese (5). Serious discrepancy remains between 12 these recommendations and the actual care received by patients, particularly underutilisation of the 13 three core treatments (6) and over-reliance on pharmacological agents and surgery (7). This discrepancy 14 may be attributed to the following factors: inadequate time available to deliver complex interventions, 15 lack of support for behaviour change, exercise interventions are undervalued, clinicians believe they are 16 under-prepared, and dissonant patient expectations (8, 9).

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- In order to address evidence-practice gaps, several specialist osteoarthritis management programs (OAMPs) have been developed and implemented internationally (10). These OAMPs aim to deliver coordinated, evidence-based care for people with OA. We have operationally defined an OAMP as a model of evidence-based, non-surgical OA care that has been implemented in a real-world setting, and comprises the following four components:
- 22
- i) personalised OA care (tailored to the individual needs of the patient); 23
- ii) provided as a package of care with longitudinal reassessment and progression; 24

25	iii) comprising two or more components of the core, non-surgical, non-pharmacological interventions
26	(education, exercise, and weight-loss) and;
27	iv) optional evidence-based adjunctive treatments as required (e.g. assistive devices, psychosocial
28	support).
29	The objectives of these programs are to help individuals address their pain, stiffness and loss of function,
30	while improving their quality of life and maintaining independence. Existing OAMP service delivery
31	models have been tailored to local contextual features and hence are all very different (10). However,
32	the core components of OAMPs consistently include education around OA, support for self-
33	management, exercise programs and promotion of increased physical activity. These are often
34	combined with other evidence-based therapies when indicated such as: weight loss interventions;
35	psychological support; review of analgesics and prescription of assistive devices (10). The international
36	development of OAMPs is still in its infancy, and there is a pressing need for coordinated, broad-scale
37	strategies to ensure the implementation of high quality, evidence-based programs as these are adapted
38	to meet local needs.
39	
40	The majority of OAMPs are available at a relatively small-scale, in high-income countries with stable
41	healthcare systems within Europe, North America and Australasia (11-16). A recent review has
42	highlighted the need to develop, implement and evaluate models of service delivery across the
43	spectrum of OA disease and pointed to the dearth of OAMPs in low- and middle-income countries (10).
44	In response to growing international interest in OAMPs, a group comprised mainly of researchers and
45	clinicians have established the 'Joint Effort' Initiative which was endorsed by the Osteoarthritis Research
46	Society International (OARSI) in 2018. The Initiative seeks to provide a structure whereby activity related
47	to implementation of OAMPs may be harmonised and standardised, particularly around optimising the
48	quality and delivery of care, health professional training, fostering international research collaborations,

49	while minimising duplication of effort and resources. The Initiative's mission is to investigate the most	
50	effective OAMP models to use, develop long-term strategies for effective implementation in different	
51	socioeconomic and cultural environments while ensuring the health professional workforce is	
52	appropriately skilled to deliver high-quality care and to help identify research priorities to facilitate best	
53	practice care.	
54		
55	The first action of the Initiative was to identify and prioritise activities for future work. The prioritisation	
56	exercise was undertaken in two parts. Firstly, we invited delegates at the 2018 OARSI World Congress in	
57	Liverpool UK who were interested in OAMPs to participate in a survey. We sought their views on the	
58	most important issues surrounding the international implementation of OAMPs, and to identify	
59	potential gaps for further research. Following this broad survey, interested respondents were invited to	
60	participate in a prioritisation exercise to rank the top priorities for future action. This paper presents the	
61	findings and priorities identified by the survey and outlines the future actions of the Initiative.	
62		
63	Method	
64	An overview of the process is outlined in Figure 1.	
65		
66	Participants	
67	We sent an email invitation to all delegates of the 2018 OARSI World Congress who were attending a	
68	pre-conference workshop or had a known interest in OAMPs (n=115) to complete a survey (Survey 1)	
69	We then invited all consenting respondents to participate in a prioritisation exercise to rank the top	
70	priorities (Survey 2). Ethical approval was granted by the Human Research Ethics Committee of the	
71	University of Sydney (2018/262), and the survey was endorsed by the 2018 OARSI Conference	

Organisers. A study information sheet was provided to potential participants, and completion of the

73	survey was considered indicative of informed consent to participate. Participation was voluntary, and		
74	only completed surveys were included in the analyses.		
75			
76	The surveys		
77	Two custom-designed surveys were developed for this study.		
78	Survey 1		
79	The first survey was designed to seek participants' views on the most important issues that need to be		
80	addressed concerning the international implementation of OAMPs. A link to the survey was emailed to		
81	participants attending the OARSI pre-congress meeting two days before the event (24 <sup>th</sup> April, 2018) via		
82	REDCap, a secure web-based application (17). Following requests from the delegates, the survey		
83	remained open for 17 days until the 10 <sup>th</sup> May, 2018 to allow participants to complete the survey once		
84	they returned home from the congress.		
85			
86	The survey took 10-15 minutes to complete. The first section asked questions about the respondent's		
87	demographics and their prior experience with OAMPs (see Appendix 1). In the second section,		
88	participants were asked to identify three issues they considered important for implementation of		
89	OAMPs that should be addressed. This free-text section was presented first so participant answers were		
90	not influenced by the multiple-choice options. The remainder of the survey presented multiple-choice		
91	questions spanning the three domains drawn from the Donabedian framework for quality assessment in		
92	healthcare (18) and a fourth domain focussed on research priorities. The domains were defined as:		
93	i) Structural and environmental considerations: attributes of the setting or environment in		
94	which healthcare occurs, including material resources, human resources and organisational		
95	structure.		

96	ii)	Process and implementation considerations: how the person seeks care and the healthcare
97		professional provides care.
98	iii)	Outcome considerations: the effects of care on the health of the person including changes in
99		knowledge and behaviour.
100	iv)	Areas for OA management program implementation research: potential research questions
101		raised at previous OARSI meetings by delegates with an interest in OAMPs.
102	Finally, an	open-ended question asked respondents to identify any considerations or research questions
103	that had r	not been previously identified. Between seven and 13 multiple-choice options were provided
104	for the fo	our domains above. The options for each domain were developed following discussions
105	amongst p	participants at previous OARSI OAMP workshops (Amsterdam, 2016 and Las Vegas, 2017),
106	through li	terature review and consensus from the authors of this paper. The survey participants were
107	asked to s	select the three options within each domain that they considered to be the most important
108	issues for	implementation of OAMPs. A full list of the survey questions is provided in the supplementary
109	materials.	
110		
111	Survey 2	
112	Using data	from survey 1, action statements were developed for the prioritisation exercise conducted in
113	survey 2. V	We compiled a list of the top 20 options chosen by participants in survey 1 derived from the
114	top three	rated options to each of the four domains (12 topics), then the next eight highest ranked
115	options in	respective of the domain. The free-text responses were extracted from the database, and
116	coded the	matically (JB and JE), with reference to the multiple-choice topics. Three additional topics
117	were iden	tified (see Results), however these weren't identified with adequate consistency to justify
118	inclusion	as separate action statements. Specific action statements were then developed for each

general topic aligned to the terms of reference of the Initiative and were deliberately broad in scope.

120	They were checked for overlap by the authors, and 17 action statements were ultimately circulated for
121	final prioritisation. Three of the original 20 topics were merged with others as they could be covered by
122	one action statement (see Table 2).
123	
124	Participants of the prioritisation exercise were sent a link via the 1000minds software
125	(www.1000minds.com) June 2018 and were given two weeks for completion. 1000minds is a decision-
126	analysis research tool that prioritises statements according to their relative importance to the
127	participant. Pairwise-ranking presented the participants with two action statements and asked, "Which
128	of the following two options do you think is the higher priority to address?". This process was repeated
129	until all 17 action statements were ranked using the minimum number of presentations.
130	
131	Data analysis
132	De-identified individual data were downloaded from REDCap and 1000minds and exported to an Excel
133	file. Descriptive statistics summarised demographic and survey data. Data are presented as frequency
134	data for options of the four domains in survey 1 and ranked according to frequency. The data outputted
135	from survey 2 using 1000minds included mean and median rankings for each action statement.
136	Interquartile ranges were calculated in Excel for each action statement.
137	
138	Results
139	Participant Demographics
140	Of the 115 people invited to participate in survey 1, 51 (44%) of invitees completed responses (Table 1).
141	Of the 40 participants who consented to be contacted further for Survey 2, 26 (65%) participants
142	provided complete responses. There were no major differences observed in the characteristics of
143	respondents between the surveys because the second survey comprised a subset of the respondents

from survey 1. Most respondents were female for surveys 1 and 2 (71% and 65% respectively) and
approximately 50% had an allied health background. More than half of respondents in both surveys
were affiliated with a university. There were representatives from 12 countries in survey 1 and nine
countries in survey 2. Most respondents were from Europe/UK and Oceania. There were no
representatives from the African region, and only one from Asia and South America. While a third of
respondents were practising clinicians, all reported involvement in research, most held a PhD
qualification. The mean years of experience was 13.6 (SD 8.00) years in survey 1 and 12.5 (SD 8.83) years
in survey 2.

#### Results of Survey 1

Current management programs

Seventy-three percent of participants (n=37) reported working with OAMPs, most frequently in a research capacity. The settings for these programs were primary care (n=17), embedded within clinical trials (n=15), community-based settings (n=15), public hospitals (n=9), private hospitals (n=8), private clinics or university clinics (both n=7) or commercial programs (n=3). Four respondents reported working outside traditional models of healthcare delivery, including via online platforms, patient advocate organisations, and private health insurance programs. All stages of program implementation were represented (planning stage 17%, piloting program 36%, established and growing 36%, and established and stable 31%).

- Results of multiple-choice questions
- Results from survey 1 are presented in Figure 2. The top 3 considerations selected for each domain
- 166 were:
- 167 i) Structural / environmental considerations:

168		1)	operational funding for OAMPs,	
169		2)	incorporation of OAMPs into different healthcare systems, and	
170		3)	stakeholder engagement.	
171		Reimbursement for participants to undertake OAMPs and increased engagement with healthcare		
172		policy v	were also important.	
173	ii)	Process	s and implementation considerations:	
174		1)	the mode of delivery of the programs,	
175		2)	development of specialised clinical skill sets for HCPs working with OAMPs, and	
176		3)	provision of accurate, up-to-date information for OAMP consumers.	
177		The next most frequently occurring topics were training for HCPs working in OAMPs, staying up-to		
178		date with current evidence (e.g. knowledge translation) and developing an overarching framework		
179		for imp	plementing OAMPs.	
180	iii)	Outcon	ne considerations:	
181		1)	managing therapeutic effects and ensuring behaviour change,	
182		2)	ensuring both HCPs and consumers engaged with the program, and	
183		3)	development of self-management capabilities.	
184		The next most important outcome consideration was ensuring OAMPs were cost-effective.		
185	iv)	Resear	ch priorities:	
186		1)	comparing clinical outcomes and cost-effectiveness of the programs,	
187		2)	training for HCPs delivering OAMPs, and	
188		3)	developing and testing novel models for OAMPs.	
189	The next most frequent option chosen for research priorities was improving adherence to			
190		interna	itional guidelines.	

191	Other considerations raised		
192	Free t	ext fields allowed respondents to identify additional issues considered important for	
193	implen	nentation of OAMPs. Additional topics raised in this section, that were not included in the final	
194	action	statements, were:	
195	•	ensure care delivered is personalised,	
196	•	address prevention and monitor disease progression in the programs, and	
197	•	marketing and promotion of the programs.	
198			
199	Results	s of Survey 2	
200	The fin	al ranked list of priority action statements from survey 2 are presented in Table 2. The top five	
201	ranked	statements were:	
202	i.	Establish guidelines for the implementation of different OAMP models to ensure consistency of	
203		delivery and adherence to international best practice.	
204	ii.	Develop and assess training and education programs for HCPs delivering OAMPs.	
205	iii.	Develop and evaluate the implementation and outcomes of novel and innovative models or	
206		pathways of OAMPs.	
207	iv.	Develop and assess core skill sets and resources for HCPs delivering specialised OA care	
208		including those who operate with an extended scope of practice.	
209	V.	Develop a framework for enhancing the quality of care provided to people living with OA who	
210		engage with OAMPs including measurement of care quality and strategies for improvement.	
211	The ne	xt highest-ranked priorities covered the themes of encouraging engagement of both consumers	
212	and HC	P with the programs, evaluation of the cost of running OAMPs, and how they operate within local	
213	policy and healthcare environments. Securing operational funding for programs did not feature in the		
214	final to	p 10 priorities, even though it received a lot of support in the initial survey.	

#### Discussion

As part of a coordinated response to the global rise in the burden of chronic disease, the World Health Organization (WHO) has released a global strategy to promote the implementation of integrated, people-centred health services. This strategy requires a fundamental paradigm shift in the funding, management and delivery of healthcare services (19) and requires the establishment of guidelines as to how these new, complex models of care may be implemented. Models of care for musculoskeletal health take the recommendations for evidence-based care (the 'what') and provide the 'how' regarding implementation of these recommendations. The model of care has been described as providing the right care, at the right time, in the right place, with the right team, using the right resources (20). The highest ranked action statement identified in this study was to 'establish guidelines for the implementation of different OAMP models to ensure consistency of delivery and adherence to international best practice models of care'. The participants also felt that further work is required to assist international groups to achieve the changes to health service delivery necessary to establish OAMPs by providing guidance regarding not only the content, but also the processes that support the implementation of these programs.

An essential attribute of these major changes to health service delivery is the need to reorient and educate the health workforce (21). This, coupled with the knowledge that health outcomes are largely dependent on the quality of training and capabilities of health care professionals (HCPs) are important drivers for the need to build workforce capacity to support models of care such as OAMPs (22). Deficiencies have been identified in the current and emerging global healthcare workforces regarding the capacity and capability to manage coordinated/integrated services such as OAMPs. There are chronic shortages of HCPs responsible for managing musculoskeletal disorders across all professions, particularly across low- and middle-income countries and in regional/rural areas (23).

There is growing evidence of a clear deficit in professional capabilities that limits the implementation of optimal evidence-based OA care in healthcare (24). Several major barriers to the implementation of evidence-based OA care have been identified (24, 25). Important common themes include that clinicians feel under-prepared in terms of knowledge and skills to deliver treatments recommended by OA management guidelines, and clinicians report doubts about the effectiveness of treatments for OA. Given this evidence, it is unsurprising that the second most highly ranked action identified was the development of training and education programs for HCPs delivering care in OAMPs. The fourth highest ranked priority was closely related, and concerned the skills, confidence and training (including core competencies) of health professionals delivering OAMPs.

Some work has been done to address the perceived lack of training, knowledge and skills for health practitioners in general. A systematic review in 2010 identified that there was sparse literature available at the time regarding the effectiveness of educational strategies used to improve professional behaviours in the implementation of guidelines for OA management (26). Since this review there have been several studies that have tested different strategies to improve the expertise of HCPs to deliver recommended OA care. A Canadian observational study of the Getting a Grip on Arthritis® program followed 553 HCPs in primary care for six months following inter-professional education workshops and found significant improvements in best practice scores for knee OA cases (27). Two Dutch randomised controlled trials tested the effectiveness of an interactive workshop approach to educating HPCs about implementation of the Dutch physiotherapy guideline for hip and knee OA. The interactive workshop was found to improve HCP guideline knowledge and adherence (28, 29).

The Management of OsteoArthritis In Consultations (MOSAICS) study in the United Kingdom tested the clinical and cost-effectiveness of a model OA consultation (MOAC) that implemented the National Institute for Health and Care Excellence (NICE) guidelines for OA management in primary care (30). A key component of this trial was to develop and evaluate a training package for management of OA by GPs and practice nurses. The MOAC was developed in consultation with GPs and patients using a Delphi consensus exercise (31, 32) following which the practice nurse training program to support the MOAC was developed and tested (32). The MOAC was tested in a cluster randomised controlled trial in 10 general practices and demonstrated improvement in the implementation of the core NICE guidelines for OA care in the intervention group compared with controls (13). Given the accumulated evidence regarding the use of educational interventions to improve the implementation of OA management guidelines, it is logical to consider the combined findings of this body of evidence and focus future efforts on harmonising rather than replicating the development of training and education programs for HCPs delivering care in OAMPs. Identifying the core capabilities required of HCPs to deliver high-quality OA care is the necessary first step and is work currently underway through the Initiative.

OAMPs have been implemented internationally and tested across a variety of settings including teaching hospitals (e.g. Osteoarthritis Chronic Care Program) (14), university clinics (e.g. Amsterdam Osteoarthritis Cohort) (33) physiotherapy clinics (e.g. ActiveA, Good Living with OA Denmark and Better Living with OA) (12, 15), community care (e.g. ESCAPE-PAIN) (11) and general practice (e.g. PARTNER model, MOSAICS and the SAMBA model) (13, 34, 35). Yet, there are many parts of the world that have not yet implemented OAMPs within their health systems. There is a raft of reasons why OAMPs have not become established uniformly across the world, and many of the perceived barriers and enablers to the management of OA have been synthesised in a recent systematic review (24). There were no enablers reported, but several barriers were identified including the perception that OA as a condition is not that

serious and is seen as a comorbidity in the context of other conditions (e.g. cardiovascular disease, diabetes)(2). This perception has further compounded system-related barriers to the implementation of evidence-based OA care (36). Where the health policy and infrastructure required to support differentiated OAMPs is lacking, new, innovative models of care might prove to provide at least part of the solution. New models of OA care service delivery utilising technology such as telehealth, online consultations and online platforms have been designed and are being tested in current research (37-40). The third highest ranked activity statement of the Initiative was to 'develop and evaluate the implementation and outcomes of novel and innovative models or pathways of OAMPs'.

As these new models of service delivery for OAMPs are developed, tested and implemented, it is very important to consider the quality of OA care delivered across these programs. This was ranked the fifth most important consideration for future action in the Initiative consensus exercise. Quality care indicators were used to measure uptake of core non-surgical OA management in the MOSAICS study (13). These quality indicators and other metrics that reflect whether the core components of OA management are met (i.e. education around OA, support for self-management, exercise programs and promotion of increased physical activity (10)) would go a long way to ensure the provision of consistent, quality care across all international programs.

There are several limitations to note with this study. First, the survey was limited to people attending the OARSI meeting, or who were existing members of the Initiative. Second, the participants of the survey, and the Initiative generally hail from high-income nations, have pre-existing involvement with OAMPs, and a strong research focus. Consequently, we received minimal input from lower- or middle-income countries, countries outside Western Europe and Australia. The disproportionate representation of our respondents may be due in part to the 2018 OARSI meeting being hosted in the UK, but is

probably more related to the lack of OAMPs internationally (10) and the ad-hoc approach to their development. This important limitation is being addressed as an immediate priority by the Initiative. The Initiative Steering Committee now includes representatives from North America and Asia. We are currently inviting researchers and HCPs particularly from Africa, Asia, Central and South America to engage with the Initiative. Finally, the participants of this study were mostly academics, a smaller proportion were clinicians, while patients and the public were not consulted. It is crucial that all endusers including clinicians, patients and the public are engaged in this work. A North American consumer advocacy organisation now has representation on our steering committee, and we are currently developing strategies to involve HCPs, people with OA and the general public in our work.

The findings from this study are generic and should cross international borders. However, further discussions around implementation in different health systems and settings are critical as an ongoing focus of the Initiative. We have recently had a "Discussion Group" endorsed by OARSI and will use this forum to encourage greater participation in the Initiative's broader activities.

### **Future actions**

In addition to expanding our engagement and collaboration activities, the Initiative has proposed four working groups to address the areas prioritised. They will be:

Core Capabilities: This group is currently working to identify the core capabilities required of
HCPs to deliver high-quality OA care. These core capabilities will provide a framework for the
future development of strategies for training and educational activities. The working group is
presently undertaking an international scoping exercise and is actively seeking input from
consumers and clinicians.

334	• Training and Educational Resources: This group will develop and evaluate a professional
335	training and education program for HCPs delivering OAMPs.
336	
337	OA management program implementation: This group will seek to develop guidelines for the
338	broad scale implementation of OAMPs. This may involve developing a compendium of
339	information for HCPs, policy makers and consumers from different existing resources. New
340	resources may also be developed as required. These resources will focus on ensuring that
341	OAMPs meet the core recommendations for OA care and provide support for developing
342	OAMPs.
343	
344	Outcomes of OAMPs: A working group will be assembled to work on developing a core set of
345	outcome measures for OAMPs. This will enable the testing and comparison of existing and novel
346	models of OA care service delivery particularly the comparison of clinical versus cost-
347	effectiveness. Systems that include the ability to share data will also enable comparative
348	effectiveness studies. A long-term goal may be to establish and maintain a data repository to
349	facilitate future research of OAMPs.
350	
351	Conclusion
352	Prioritizing statements will bring focus to the future work of the Joint Effort Initiative in the immediate
353	future and provide a basis for longer-term actions.
354	
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363	Jonathan O'Donnell, Morven Ross and Lin Jian Hao.		
364 365	Author contributions		
366	DH conceived the study. JE, JB, DH, KB and KD designed the study, JB and JE collected and analysed the		
367	data, and JE and JB drafted the manuscript. All authors gave critical review and advice on the study		
368	design and interpretation, including the questions for both surveys. All authors contributed to reviewing		
369	and revising the manuscript and agreed on the final draft.		
370			
371			
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381	Conflict of Interest		

382 DJH provides consulting advice to Tissuegene, Merck Serono and TLCBio.



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495	
496	Figure Legends
497	
498	Figure 1: Overview of the prioritisation process.
499	
500	Figure 2: Total number of responses received to multiple-choice options in each domain. A maximum
501	of 3 responses were allowed for each domain.
502	

**Table 1: Participant demographics for survey 1 and survey 2.** (\*) designates multiple answers were allowed for that question.

503

	Survey 1	Survey 2
	n (%) unless otherwise	n (%) unless otherwise
	stated	stated
Total completed responses	51 (44)	26 (65)
Sex		
Female	36 (71)	17 (65)
Region	,	
Asia	1 (2)	1 (4)
Europe/UK	23 (45)	10 (38)
Oceania	19 (37)	12 (46)
North America	7 (14)	3 (12)
South America	1 (2)	0
Primary affiliation		
University	37 (73)	19 (73)
Hospital / other medical	12 (23)	6 (23)
Other research	2 (4)	1 (4)
Profession		
Medical	14 (27)	10 (38)
Allied Health	29 (57)	12 (46)
Scientist	5 (10)	3 (12)
Other	3 (6)	1 (4)

Current role	n=67*	n=35*
Allied Health	3	1
Medical	7	6
Researcher	47	24
Educator/lecturer	7	2
Public health/policy	2	2
Other	1	
Practicing clinician		Ċ
yes	16 (31)	10 (38)
Years of experience mean years	13.6 (8.00)	12.5 (8.83)
(SD)		Y
Involved in research		
yes	50 (100)	26 (100)
Highest degree		
PhD	36 (70)	17 (65)
MD	2 (4)	1 (4)
Masters by Research	4 (8)	2 (8)
Completing PhD	9 (18)	6 (23)

Table 2: Top 20 topics identified from Survey 1 and the respective action statements developed for each. Results are ranked in order by the highest priority topics identified by survey 2. A lower median value means participants rated this action as a higher priority for OAMP implementation.

					Action
Rank survey 1	Topic presented in Survey 1		Median Rank	(IQR)	statemen ranking
8	Management Program	Management Program models to ensure consistency of delivery and adherence to international best practice (see 7)	6.25	8.88	1
7	Implementation and adherence		-	-	
	to international OA guidelines	Incorporated into statement 8 above			1
18	Training for OA management program personnel	Develop and assess training and education programs for HCPs  delivering OA Management Programs	7.00	8.38	2
6	Novel models or pathways of OAMP	Develop and evaluate the implementation and outcomes of novel and innovative models or pathways of OA Management Programs	7.50	8.38	3
9	Skills, confidence and training	Develop and assess core skill sets and resources for HCPs			
	(including core competencies)	delivering specialised OA care including those who operate with an	7.50	8.38	3
	of health professionals	extended scope of practice.			

	delivering the OAMP				
1	Managing therapeutic effects / behaviour change	Incorporated into statement 9 above	-	-	3
11	Quality of the OA care provided for consumers	Develop a framework for enhancing the quality of care provided to people living with OA who engage with OAMPs including measurement of care quality and strategies for improvement.	7.75	6.37	4
19	Developing consumer self- management	Develop, assess and compare programs in community settings (e.g. care managers/ coordinators/teams) that aim to support self-management for people living with OA	8.50	6.87	5
16	Consumer engagement with the OAMP	Develop and assess strategies to enhance the engagement of people living with OA with OA Management Programs including uptake and adherence.	8.50	7.25	5
15	Health-care provider engagement with the program	Evaluate and develop strategies to enhance the engagement of all relevant health providers with OA Management Program models of care	8.75	5.25	6
2	Comparison of clinical outcomes and cost	Develop, evaluate and compare clinical outcomes vs cost- effectiveness for the delivery of different models of OA Management Programs	8.75	7.0	6

20	Cost-effectiveness of OAMPs	Incorporated into statement 2 above	-	-	6
4	Health care system	Evaluate the implementation of OA Management Programs, and how they operate within different healthcare systems (e.g.	8.75	8.63	6
		government supported vs user-pays)			
17	Healthcare policy	Develop strategies to influence/change healthcare policy to	9.00	5.5	7
		support the implementation and maintenance of OAMPs			
5	Skills, confidence and training of	Develop and assess competency standards (certification) for all	9.75	7.63	8
	HCP delivering OAMPs	HCPs delivering OA Management Programs	3.73	7.03	J
	Reimbursements of out-of-	Develop strategies to engage healthcare policy and insurance			
12	pocket for OAMP participants	agencies to limit out-of-pocket expenses for OA Management	10.25	10.0	9
	(public, private, insurance)	Program participants			
14	Provision of accurate	Develop and maintain resources that provide accurate, evidence-	10.50	2.25	10
	information for consumers	based information for people living with OA.	10.50	2.23	10
3	Operational funding for	Develop and assess strategies to secure and maintain operational	11.00	10.25	11
	programs	funding for OA Management Programs	11.00	10.25	11
13		Implement and assess strategies that aim to achieve broad OA			
	Stakeholder engagement	Management Program stakeholder engagement within the greater	11.25	8.12	12
		implementation framework			

	A core recommended set of	Develop a set of minimum core set of outcome measures for			
10			12.25	7.37	13
	outcome measures for OAMPs	OAMPs			

Identification of domains, key topics and multiple choice questions by the study team



Previous priority topics discussed by the Initiative



Development and circulation of survey 1 in REDCap software (n=115)



Completion of survey 1 by invited participants (n=51, 44%)



Analysis of survey 1 results and identification of top 20 topics chosen by participants



Synthesis of top 20 topics into 17 action statements for the Initiative to undertake



Review of topics and consensus by study team



Circulation of survey 2 to consenting participants (n=40)



Completion of survey 2 (ranking of statements) via 1000minds (n=26, 65%)



Analysis of results and identification of the top 5 priorities for action



Circulation of final priority results to the Initiative members for discussion

No. of responses (n)

